



2021 Annual Action Plan

City of Harrisburg
Department of Building & Housing Development, Bureau of Housing
10 North 2nd Street, Suite 206
Harrisburg, PA 17101

Annual Action Plan
2021

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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Harrisburg (the City) is an entitlement jurisdiction that receives federal funds from the U.S. Department of Housing and Urban Development (HUD) to invest in local community programs. HUD funds are provided under the Community Development Block Grant Program (CDBG), HOME Investment Partnership Program (HOME), and Emergency Solutions Grants Program (ESG) entitlement programs. All funds must assist low- to moderate-income (LMI) individuals and families. The Department of Building and Housing Development (DBHD) is the responsible City department for administering these funds.

2. Summarize the objectives and outcomes identified in the Plan

This Annual Action Plan is for the 2021-2022 Fiscal Year (2021 Action Plan). The 2021 Action Plan identifies specific projects and activities the City will undertake in support of the meeting our goals as outlined in our five-year 2018-2022 Consolidated Plan (Con Plan). As part of the 2021 Action Plan process DBHD and our partner organizations, service providers, and stakeholders have completed a review of existing services, programs, and projects while assessing the ongoing needs of the community. With its CDBG funds, the City will continue to fund public facilities and infrastructure projects, assist low- to moderate-income homeowners with housing repairs and provide public services, particularly around the areas of youth and senior enrichment programs, after-school programs, and employment programs. The City's focus for its HOME funds will be primarily on assisting low- to moderate-income homeowners with housing repairs. We will also be planning for developing new affordable housing units through either new construction or rehabilitation of vacant structures and we will be exploring the creation of a first-time homebuyer down payment assistance program. During the 2021 program year, the City will target ESG funds in consultation with the Continuum of Care to address the needs of the homeless and special needs populations, with an emphasis on shelter operations, homeless prevention and rapid rehousing services.

This 2021 Action Plan carries out the overall goals of the five-year Con Plan, which are as follows (in no particular order or ranking):

- Community development and public improvement projects in low- to moderate-income areas with an emphasis on improvements to City parks, roadways, commercial corridors, gateways, lighting, access for handicapped individuals and public facilities that house organizations that serve low- to moderate-income households.
- Invest in public supportive services that address the needs of low- to moderate-income communities with particular emphasis on children and youth, senior health and wellness, unemployed and under-employed individuals as well as people with special needs.
- Improve blighted areas in the City through demolition of existing vacant structures that are imminently dangerous or a cause of blight.

- Increase affordable housing opportunities for low- to moderate-income households through the development of new and rehabilitated homeownership and rental housing, preserving the existing housing stock and creating new homeownership opportunities for first-time home buyers.
- Assist individuals and families who are experiencing homelessness or are at risk of homelessness by creating client appropriate housing opportunities and supportive services.

3. Evaluation of past performance

The City of Harrisburg with other public, private and non-profit community housing providers and community development service agencies, have made significant contributions to provide safe, decent and affordable housing in the jurisdiction. There has been considerable progress made, however addressing homelessness, improvements to public infrastructure, public facilities, economic opportunities and the need for more affordable housing remain some of the most prolific issues facing Harrisburg, as documented by the current Consolidated Plan and the 2019 Consolidated Annual Performance and Evaluation Report (CAPER).

The CAPER provides an assessment of progress towards the five-year goals and the one-year goals of HUD entitlement grants CDBG, HOME and ESG. The evaluation of the City's performance is summarized in the annual CAPER report. Unfortunately, due to the extraordinary circumstances of the coronavirus (COVID-19) pandemic, many projects were not completed or were significantly delayed. Highlights of accomplishments are included below:

For clearance and demolition, there were 6 buildings demolished in the Homeownership Opportunities Program and Emergency Demolition. The removal of abandoned and blighted properties were for the purpose of safety and creating a suitable living environment.

Improvements to public facilities and infrastructure had an area benefit of 49,109 persons (intended to benefit citywide). These included improvements to neighborhood facilities such as the Latino Hispanic American Community Center and public facilities improvements to the Heinz Manaker (senior center) facility which served a citywide area benefit.

A total of 14 low- and moderate-income (LMI) homeowner households received affordable housing assistance. There were 13 LMI homeowner households that received housing rehab assistance. There was 1 LMI household that received assistance with energy efficient improvements.

Public services included services for seniors with assistance to 25 LMI persons at the Heinz Menaker Senior Center. There was family counseling for 103 families with A Miracle 4 Sure. There was fair housing counseling that benefitted 13 LMI persons through the Harrisburg Fair Housing Council. Public services were negatively affected by COVID-19.

The City worked with Capital Area Coalition on Homelessness (CACH) to serve persons experiencing

homelessness in the 2019 program year. There were a total of 118 households consisting of 177 persons experiencing homelessness assisted through the ESG funded programs. A reported 174 homeless persons were assisted with emergency shelter and street outreach. Of the total households, 2 households (3 persons) were assisted with rapid re-housing. Shelter operations and rapid rehousing assistance services were negatively affected by COVID-19.

4. Summary of Citizen Participation Process and consultation process

The City has adopted and follows a Citizen Participation Plan to ensure public support for the creation of the 2021 Action Plan. The City encouraged a high level of public communication and agency consultation in an effort to engage citizens, public agencies, and non-profit organizations in a positive and collaborative manner, and to identify priority needs.

A virtual public hearing was held by the City on June 15, 2021 at 5:30PM via Zoom to present the AAP and give the public an opportunity to review and make comments on the draft Plan. The City also held a public comment review period from June 15, 2021 to July 15, 2021 to give the public an opportunity to review and make comments on the draft Plan. The Plan could be downloaded and viewed from the City's Bureau of Building and Housing webpage at: <http://harrisburgpa.gov/office-of-building-housing/>. Public comments could be sent to email: DBHDPublicComment@harrisburgpa.gov

A summary of citizen participation outreach efforts can be viewed in the AP-12 Citizen Participation process. Citizen participation outreach documents are attached in the AD-25.

5. Summary of public comments

A summary of citizen participation outreach efforts can be viewed in the AP-12 Citizen Participation process.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments from the public were welcome. No public comments were rejected.

7. Summary

The 2021 AAP is the 4th year of the 2018-2022 Consolidated Plan.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	HARRISBURG	Department of Building and Housing Development
HOME Administrator	HARRISBURG	Department of Building and Housing Development
ESG Administrator	HARRISBURG	Department of Building and Housing Development

Table 1 – Responsible Agencies

Narrative (optional)

The City of Harrisburg’s Department of Building & Housing Development (DBHD) is the agency responsible for the development of the 2021 Action Plan. DBHD is responsible for the administration of funding and compliance to federal regulations related to the CDBG, HOME and ESG programs. DBHD contracts with many sub recipient grantees to implement the various programs outlined in the Plan. These organizations are identified through the planning process.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The City consulted with numerous organizations, individuals, community groups, stakeholders and municipal departments when preparing the Consolidated Plan. This helped to identify the needs and goals that formed the activities in this 2021 Action Plan. This section lists the organizations that were consulted in the development of the plan.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

The City launched an in-depth and collaborative effort to consult with various City departments, the Harrisburg Housing Authority (HHA), community stakeholders, local non-profit service providers and beneficiaries of entitlement programs to inform and develop the priorities and strategies contained within the 2021 Action Plan.

Aside from direct citizen participation described in the Citizen Participation section below, DBHD consulted with public and assisted housing service providers, including HHA and social service organizations in order to assess community needs, establish priorities, identify goals and build a foundation for future endeavors. HHA plays a large role in providing and managing housing programs covered by this plan. As a result, DBHD consulted with HHA to solicit input on the needs of residents in public housing complexes throughout the City. DBHD also solicited input from various social service organizations with an emphasis on those who serve homeless populations, children and youth and seniors.

Throughout the coordination with diverse groups and organizations, several themes emerged that led to the development of the activities the City intends to fund. Affordable housing for renters and buyers, recreation and after-school programs for children and adolescents, improved parks and playgrounds, homelessness prevention and assistance, job training and employment programs for area residents were identified as current and emerging needs in the City. In addition, the need for continued coordination and collaboration between agencies, local governments, other grantors, other City agencies and the schools was also discussed.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Since 2000, the Capital Area Coalition on Homelessness (CACH), whose mission is to educate, mobilize the community and coordinate services to prevent and reduce homelessness in the Capital Region, has been

the planning body for both the County of Dauphin (the County) and the City. The City has a partnership with CACH that qualifies their submission to the HUD as a Consolidated Application under the Continuum of Care (CoC) Application. The CoC was awarded funding to provide for emergency shelter, transitional housing, supportive permanent housing, and employment training to serve homeless people in the County.

Because of the high rates of homelessness among individuals with disabilities, substance abuse, mental illness, HIV/AIDS, seniors, veterans, the CoC and their more than 70 partner agencies serve all of the persons in these categories of need. It also caters to families, families with children, and unaccompanied youth who are homeless or at risk of being homeless. In addition, the CoC conducts an annual Point in Time (PIT) survey counting homeless people in the county. The results indicate the need for affordable housing as well as information on the demographics and circumstances of homeless individuals and families in our communities. Instead of simply providing temporary food and shelter, Harrisburg is focused on tackling the underlying reasons for homelessness, including substance abuse, mental illness, lack of job skills, domestic violence and child-care issues. The CoC received guidance from HUD Technical Assistance and has established a working committee to ensure compliance with the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act of 2009.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

CACH is the voluntary collaborative effort to address homelessness in the City and the County. CACH is the lead organization in the area CoC, which also involves faith-based organizations, local and state governments, foundations, non-profit organizations and businesses. Major areas of work include the coordination of funding efforts and implementation of policies and programs that align with the Federal Strategic Plan to Prevent and End Homelessness. Performances standards are evaluated through CoC quarterly reports provided to the City. Additionally, the CoC conducts monthly committee meetings and bi-monthly general membership meetings. The homeless service providers use the HMIS and SAGE (Homeless Management Information System) to capture demographics on the homeless population and City trends. The City works closely with CACH to determine how the City should best use ESG funds to assist in eliminating the challenges of homelessness. CACH was invited to attend the CDBG, HOME, and ESG workshop. The City holds meetings with CACH to discuss organizational coordination and funding needs. City staff are members of CACH and sit on CACH committees. CACH has been a past recipient of ESG funding and they continue to consult with the City.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	African American Chamber of Commerce
	Agency/Group/Organization Type	Services-Education Services-Employment Business Leaders Civic Leaders
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. Organization will compete for CDBG funding in future years and will continue to consult with the City on economic Development Needs.
2	Agency/Group/Organization	Bethesda Mission of Harrisburg Inc.
	Agency/Group/Organization Type	Services-homeless Services-Health Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. Organization works with CACH (City Staff are members of CACH) to coordinate services and needs for homeless population and will continue to do so.
3	Agency/Group/Organization	Boys and Girls Club of Harrisburg
	Agency/Group/Organization Type	Services-Children Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. Organization will continue to compete for CDBG funds to provide youth services.
4	Agency/Group/Organization	CAMP CURTIN YMCA
	Agency/Group/Organization Type	Services-Children Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization invited to attend CDBG, HOME, and ESG workshop. Organization will continue to compete for CDBG funds to provide youth services. Organization completed and returned survey.
5	Agency/Group/Organization	CACH
	Agency/Group/Organization Type	Services-homeless Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. Organization had meetings with City staff to discuss organizational coordination. City staff are members of CACH and sit on committees. Organization repeatedly competes for ESG funding and has been awarded ESG funding in the past. It will continue to consult with the City.
6	Agency/Group/Organization	HARRISBURG FAIR HOUSING COUNCIL
	Agency/Group/Organization Type	Services - Housing Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization invited to attend CDBG, HOME, and ESG workshop. Organization has competed for CDBG funding and will continue to consult with the City.
7	Agency/Group/Organization	HABITAT FOR HUMANITY OF HARRISBURG
	Agency/Group/Organization Type	Housing Services - Housing Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization attended CDBG, HOME, and ESG workshop. Organization competed for CDBG funding and will continue to consult with the City. Organization completed and returned survey.
8	Agency/Group/Organization	Harrisburg Area Community College
	Agency/Group/Organization Type	Services-Education Major Employer Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. Organization plans to work with City to assist in developing an economic development and jobs training strategy.
9	Agency/Group/Organization	Harrisburg Housing Authority
	Agency/Group/Organization Type	Housing PHA Services - Housing Grantee Department
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization attended and held public meeting on premises. Organization had meetings with City staff to discuss public housing needs and projects. Organization will continue to work with the City to make investments that complement City Development.
10	Agency/Group/Organization	Redevelopment Authority of the City of Harrisburg
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless Other government - Local Grantee Department
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to CDBG, HOME, and ESG workshop. Organization will continue to work with the City to make investments that complement City Development.
11	Agency/Group/Organization	HEINZ-MENAKER SENIOR CENTER
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons Services-Persons with Disabilities Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization attended CDBG, HOME, and ESG workshop. Organization attended neighborhood meetings and City Council Hearings. Organization will continue to work with the City to make investments that complement City Development.

12	Agency/Group/Organization	Latino American Hispanic Community Center
	Agency/Group/Organization Type	Services - Housing Services-Health Services-Education Services-Employment Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization attended CDBG, HOME, and ESG workshop. Organization attended neighborhood meetings and City Council Hearings. Organization had meetings with City staff. Organization will continue to compete for CDBG funding and work with the City.
13	Agency/Group/Organization	Rebuilding Together
	Agency/Group/Organization Type	Housing Services - Housing Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME and ESG workshop, neighborhood meetings and City Council Hearings. Organization has competed for CDBG funding and will continue to work with the City.
14	Agency/Group/Organization	Tri-County HDC, Ltd
	Agency/Group/Organization Type	Housing Services - Housing Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Strategic Plan

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was attended CDBG, HOME and ESG workshop. Organization competes for CDBG funding and will continue to consult with the City on housing development projects.
15	Agency/Group/Organization	DAUPHIN COUNTY
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs Market Analysis Economic Development Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City had meetings with County to discuss housing needs. City continues to collaborate with the County on planning and funding.
16	Agency/Group/Organization	YWCA OF GREATER HARRISBURG
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Victims of Domestic Violence Services-homeless Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization invited to attend CDBG, HOME, and ESG workshop. Organization had meetings with City staff regarding domestic violence programs and needs. Organization has competed for CDBG funding and will continue to consult with the City

17	Agency/Group/Organization	SCPa Works
	Agency/Group/Organization Type	Services-Education Services-Employment Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization invited to attend CDBG, HOME, and ESG workshop. Organization will continue to consult with the City.
18	Agency/Group/Organization	Neighborhood Dispute Settlement
	Agency/Group/Organization Type	Services-Children Conflict Resolution, Mediation Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization attended CDBG, HOME, and ESG workshop. Organization will continue to consult with the City.
19	Agency/Group/Organization	Christian Love Ministries, Inc.
	Agency/Group/Organization Type	Services-Children Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Families with children Anti-poverty Strategy Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization attended CDBG, HOME, and ESG workshop. Organization has met with the City and will continue to consult with them.

20	Agency/Group/Organization	Mothers in Charge
	Agency/Group/Organization Type	Services-Education Violence Prevention Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Families with children Anti-poverty Strategy Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization attended CDBG, HOME, and ESG workshop. Organization has met with the City and will continue to consult with them.
21	Agency/Group/Organization	Brethren Housing Association
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City plans on following up for feedback.
22	Agency/Group/Organization	A Miracle 4 Sure
	Agency/Group/Organization Type	Services-Employment Publicly Funded Institution/System of Care Neighborhood Organization

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City plans has worked with the organization extensively and has been awarded CDBG funding in the past.
23	Agency/Group/Organization	MIDPENN LEGAL SERVICES
	Agency/Group/Organization Type	Services - Housing Services-homeless Legal Services Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Economic Development Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City plans on following up for feedback.
24	Agency/Group/Organization	Community Action Commission
	Agency/Group/Organization Type	Services-Children Services-Employment Job Training, Professional Development Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy Strategic Plan

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City plans on following up for feedback.
25	Agency/Group/Organization	CRAM, Inc.
	Agency/Group/Organization Type	Publicly Funded Institution/System of Care Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City has worked with CRAM extensively and the organization routinely competes for CDBG funding.
26	Agency/Group/Organization	Bethany Christian Services of Central Pennsylvania
	Agency/Group/Organization Type	Services-Children Family Care, Adoption Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City plans on following up for feedback.
27	Agency/Group/Organization	Pop's House
	Agency/Group/Organization Type	Services - Housing Services-homeless Reentry, Veterans Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homelessness Needs - Veterans Homelessness Strategy Strategic Plan

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City has spoken with the organization about future applications.
28	Agency/Group/Organization	Salvation Army
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City plans on following up for feedback.
29	Agency/Group/Organization	Family Promise of Harrisburg Capital Region
	Agency/Group/Organization Type	Services - Housing Services-homeless Food, Clothing Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City plans on following up for feedback.
30	Agency/Group/Organization	Hamilton Health Center
	Agency/Group/Organization Type	Services-Health Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City has held multiple meetings with the organization and will continue to hold discussions.
31	Agency/Group/Organization	Catholic Charities - Diocese of Harrisburg, PA, Inc.
	Agency/Group/Organization Type	Services-Children Services-homeless Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy Strategic Plan
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was invited to attend CDBG, HOME, and ESG workshop. The City plans on following up for feedback.
32	Agency/Group/Organization	York County Economic Alliance
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Economic Development

<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The City reviewed organization documents and had conversations with staff regarding economic development activity. Organization was invited to attend CDBG, HOME, and ESG workshop.</p>
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Identify any Agency Types not consulted and provide rationale for not consulting

Most major agencies and groups representing the varied sectors of the population were consulted. There were no agency types not intentionally consulted and all comments were welcome.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Capital Area Coalition on Homelessness	The Continuum of Care works to alleviate the impact of homelessness in the community through the cooperation and collaboration of social service providers. This effort aligns with the Strategic goal to provide client-appropriate housing and supportive service solutions for homeless individuals and families.
HHA Plans	Harrisburg Housing Authority	The Harrisburg Housing Authority owns and operates 9 housing developments which contains 1,725 affordable rental units and administers 990 housing choice vouchers. This effort aligns with the Strategic Plan's goal to provide appropriate housing and supportive service solutions for individuals and families.
CACH Point In Time Survey	Capital Area Coalition on Homelessness	A 24-hour survey on homelessness in the County conducted in the last week of January. This effort aligns with the Strategic Plan's goal to provide client-appropriate housing and supportive service solutions for homeless individuals and families.
Dauphin County Comprehensive Plan	Dauphin County Planning Commission	The Housing Element serves as a policy guide to help the County, which includes the City, meet its existing and future housing needs. Both plans have the goal of creating and preserving affordable housing stock within the City.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
The Regional Growth Management Plan	Tri County Planning Commission	Address population growth, housing development, demands for park and other outdoor recreation opportunities and facilities, and other social and economic trends. This supports the Strategic Plan's goal of creating and preserving affordable housing and enhancing economic development.
Workforce Investment Act Local Plan Program	South Central Workforce Investment Board	This WIB serves an eight county region in south central Pennsylvania (Adams, Dauphin, Cumberland, Franklin, Juniata, Lebanon, Perry and York Counties). This supports the Strategic Plan's goal of enhancing economic development and job creating.

Table 3 – Other local / regional / federal planning efforts

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City’s Department of Building and Housing Development (DBHD) has adopted and follows a Citizen Participation Plan (CPP) to ensure public support in the development of the 2021 Action Plan. The CPP helps to guide and encourage a high level of participation from citizens of Harrisburg in the development of HUD CPD programs and plans.

Citizen outreach efforts made during the development of the plan was a 30-day public comment review period which gave the public an opportunity to review the contents of the plan and provide feedback. A public hearing was also held to give the public and community stakeholders and opportunity to review and make comments on the proposed draft plan.

The table below displays the City’s citizen participation outreach efforts and a summary of comments received.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL
1	Public Hearing	Non-targeted/broad community	A virtual public hearing was held by the City on June 15, 2021 at 5:30 PM via Zoom to present the AAP and give the public an opportunity to review and make comments on the draft Plan. The Plan could be downloaded and viewed from the DBHD webpage at: http://harrisburgpa.gov/office-of-building-housing/ . Public comments could be sent to email: DBHDPublicComment@harrisburgpa.gov	All comments are accepted.	All comments were accepted.	
2	Public Comment Period	Non-targeted/broad community	The City held a public comment review period from June 15, 2021 to July 15, 2021 to give the public an opportunity to review and make comments on the draft Plan. The plan can be downloaded and viewed from the City DBHD webpage at: http://harrisburgpa.gov/office-of-building-housing/ . Comments on the plan can be mailed to the DBHD at the address 10 N. 2nd Street, Suite 206, Harrisburg, PA 17101 or can be emailed to: DBHDPublicComment@harrisburgpa.gov .	All comments are accepted.	All comments were accepted.	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

During the 2021 program year, the City of Harrisburg will receive the following entitlement funding CDBG - \$2,010,255; HOME - \$483,939 and ESG - \$167,150. The City also anticipates receiving an estimated \$15,000 in CDBG program income as well during the program year.

As part of the American Rescue Plan (ARP) Act of 2021, passed by Congress to further aid in the recovery of the economy and health of the country, the City anticipates that it will receive an allocation of \$1,752,227 in HOME ARP funds. HOME ARP funds are a one-time funding opportunity to help meet the housing and supporting needs of a community's most vulnerable population. HOME ARP funds can be used for four eligible activities including the production or preservation of affordable housing, tenant-based rental assistance (TBRA), supportive services (homeless prevention and housing counseling) and the purchase or development of non-congregate shelter for the homeless. The City plans to provide affordable rentals for the homeless with these new funds. HUD will be issuing guidance on how to implement HOME ARP through a substantial amendment to the 2021 AAP at a later time.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	2,010,255	15,000	0	2,025,255	2,025,255	The amount for the remainder of the Con Plan reflects the remaining 1x year of the plan budgeted at \$2,010,255 and anticipated program income of \$15,000. The annual allocation is the revised amount noticed by HUD on May 13, 2021.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	483,939	0	0	483,939	483,939	The amount for the remainder of the Con Plan reflects the remaining 1x year of the plan budgeted at \$483,939.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	167,150	0	0	167,150	167,150	The amount for the remainder of the Con Plan reflects the remaining 1x year of the plan budgeted at \$167,150.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

HUD encourages the recipients of federal monies to demonstrate that efforts are being made to strategically leverage additional funds in order to achieve greater results. Funds will be considered leveraged if financial commitments toward the costs of a project from a source, other than the originating HUD Program, are documented. The City’s staff continually identify and explore additional leveraging opportunities.

HOME 25% Match Requirement: The City is exempt from the HOME match requirement. Future programs of new housing development and first-time homebuyer assistance will include matching funds from construction and mortgage loans and equity were applicable.

ESG 100% Match Requirement: The ESG program requires that grantees match 100% of the funding received from HUD. The City meets this requirement by requiring that its non-profit sub-recipients identify eligible sources of matching funds as part of their application to the City for ESG funds. They are required to provide documentation of the availability of the matching funds as part of monitoring.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City has adopted a Harrisburg Land Bank ordinance, and its mission is to return vacant and underutilized property to productive use through a unified, predictable, and transparent process. The Land Bank will assist in revitalizing neighborhoods, create socially and economically diverse communities, and strengthen the tax base. The Harrisburg Land Bank will acquire, hold, and transfer interest in real property throughout the City as approved by the Board of Directors for the following purposes:

- To deter the spread of blight;
- To promote redevelopment and reuse of vacant, abandoned, and tax-delinquent properties;
- To support targeted efforts to stabilize neighborhoods; and
- To stimulate residential, commercial and industrial development.

The latest information about these properties is held at the Land Bank offices.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Community Development & Public Improvements	2018	2022	Non-Housing Community Development	The City of Harrisburg	Public Facilities and Infrastructure	CDBG: \$744,600	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 20000 Persons Assisted
2	Public Services	2018	2022	Non-Housing Community Development	The City of Harrisburg	Public Services	CDBG: \$301,538	Public service activities other than Low/Moderate Income Housing Benefit: 2500 Persons Assisted
3	Blight and Demolition	2018	2022	Affordable Housing	The City of Harrisburg	Demolition and Blight Removal	CDBG: \$218,000	Buildings Demolished: 5 Buildings
4	Increase and Preserve Affordable Housing	2018	2022	Affordable Housing Public Housing	The City of Harrisburg	Affordable Rental Housing Development Affordable Home Ownership Housing Development Affordable Housing – Homeowner Rehabilitation	CDBG: \$435,545 HOME: \$359,066	Homeowner Housing Added: 3 Household Housing Unit Homeowner Housing Rehabilitated: 15 Household Housing Unit Rental units constructed: 2 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Reduce Homelessness	2018	2022	Homeless	The City of Harrisburg	Homelessness and Housing Services	ESG: \$154,614	Homeless Person Overnight Shelter: 400 Persons Assisted Homelessness Prevention: 15 Persons Assisted
6	Administration	2018	2022	Program Administration	The City of Harrisburg	Affordable Home Ownership Housing Development Affordable Housing – Homeowner Rehabilitation Public Services Public Facilities and Infrastructure Demolition and Blight Removal Homelessness and Housing Services	CDBG: \$402,051 HOME: \$48,394 ESG: \$12,536	Other: 3 Other

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Community Development & Public Improvements
	Goal Description	The City will fund community development and public improvement projects in LMI areas with an emphasis on improvements to parks, roadways, commercial corridors, gateways, lighting, access for handicapped individuals and public facilities that house organizations that serve LMI households. Repayment of Section 108 loan for public facilities.
2	Goal Name	Public Services
	Goal Description	The City will invest in public supportive services that address the needs of low- to moderate-income communities with particular emphasis on children and youth, senior health and wellness, unemployed and under-employed individuals as well as people with special needs.
3	Goal Name	Blight and Demolition
	Goal Description	The City will improve blighted areas in the City through demolition of existing vacant structures that are imminently dangerous or a cause of blight.
4	Goal Name	Increase and Preserve Affordable Housing
	Goal Description	The City will increase affordable housing opportunities for low- to moderate-income households through the development of new and rehabilitated homeownership and rental housing, preserving the existing housing stock and creating new homeownership opportunities for first-time home buyers.
5	Goal Name	Reduce Homelessness
	Goal Description	The City will assist individuals and families who are experiencing homelessness or are at risk of homelessness by creating client appropriate housing opportunities and supportive services.
6	Goal Name	Administration
	Goal Description	Funds are allocated for the administration of the CDBG (20%), HOME (25%, HUD Waiver) and ESG (7.5%) programs to ensure the programs adhere to all HUD regulations, rules and requirements during the 2021 program year.

Projects

AP-35 Projects – 91.220(d)

Introduction

The 2021 Action Plan includes the following CDBG, HOME and ESG projects and activities that will be carried out during the fourth program year of the 5-Year Con Plan. The following projects have been identified for the 2021 program year.

Projects

#	Project Name
1	CDBG Administration
2	CDBG Section 108 Loan Repayment
3	CDBG Public Facilities & Infrastructure
4	CDBG Housing Programs
5	CDBG Demolition
6	CDBG Public Services
7	HOME Administration
8	HOME CHDO Set-Aside 15%
9	HOME Non-CHDO Housing Development
10	ESG20-Harrisburg

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of St. Harrisburg identified in its 2018-2022 Consolidated Plan the need for affordable housing for all residents of the City. According to the Needs Assessment (NA) and Market Analysis (MA) of the Consolidated Plan, there is a large number of cost burdened housing owners and renters in the City, in particular the low- and extremely-low income households. The City also solicited input from the community stakeholders, government officials, the City Administration and members of City Council.

Harrisburg is a city with historic and older homes and there is a high need for rehabilitation work throughout the City. Over 90% of owner- and renter-occupied units housing units were built before 1980. Older homes are more likely to have deferred maintenance and be occupied by lower income families with limited financial resources, and this is a citywide need that has to be addressed. Older homes build before 1978 also pose a risk for lead-based paint hazards. The City has also identified an increasing need for the planning and development of adequate public facilities and improvements, including but not limited to, streets, sidewalks, parks, playgrounds, and assistance with improvements to facilities that

house non-profit organizations.

The City as well identified a need to assist persons experiencing homelessness or at-risk of homelessness. There is a need to stabilize housing after experiencing a housing crisis or homelessness by providing client appropriate housing and supportive service solutions. During the development of the 5-Yr Strategic Plan, the City identified that there were over 400 homeless persons from the PIT Count survey and 30% were children. It also identified that 10% were unsheltered and almost 17% were veterans.

Obstacles to addressing underserved needs include limited resources available to fully serve all populations and potential cultural and language barriers in reaching at-need populations. The City also has identified improvements that need to be implemented within DBHD so that we can better serve our residents. We are working with staff and consultants to formulate our strategies for implementation. The City works closely with community groups that serve these populations to mitigate cultural and language barriers.

AP-38 Project Summary
Project Summary Information

1	Project Name	CDBG Administration (2021)
	Target Area	The City of Harrisburg
	Goals Supported	Community Development & Public Improvements Public Services Blight and Demolition Increase and Preserve Affordable Housing Administration
	Needs Addressed	Affordable Home Ownership Housing Development Affordable Housing - Homeowner Rehabilitation Public Services Public Facilities and Infrastructure Demolition and Blight Removal Economic Development
	Funding	CDBG: \$402,051
	Description	Administration of the CDBG program Citywide in PY2021.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	Citywide
	Planned Activities	Administration of the CDBG program.
	2	Project Name
Target Area		The City of Harrisburg
Goals Supported		Community Development & Public Improvements
Needs Addressed		Public Facilities and Infrastructure
Funding		CDBG: \$240,000
Description		Loan repayment of principal and interest of HUD Section 108 loans used for 2000-2003 Capital Corridor infrastructure improvements and the David Dodd project at the corner of Cameron and Herr Street.
Target Date		9/30/2022

	Estimate the number and type of families that will benefit from the proposed activities	This project is for Section 108 loan repayments.
	Location Description	The Capital Corridor infrastructure improvements include sidewalks, streetlights, and street trees on 3rd, 6th, 13th, 17th, State, Market and Derry Streets. The David Dodd project is located at the corner of Cameron and Herr Street (1000 Cameron Street).
	Planned Activities	These activities have already been implemented and the City is paying off the loan used to finance them.
3	Project Name	CDBG Public Facilities & Infrastructure (2021)
	Target Area	The City of Harrisburg
	Goals Supported	Community Development & Public Improvements
	Needs Addressed	Public Facilities and Infrastructure
	Funding	CDBG: \$504,600
	Description	The City will provide for improvements to public facilities and infrastructure through activities that will be carried out in low to moderate income (LMI) neighborhoods throughout the City.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	The City anticipates that we will assist 20,000 extremely low to moderate income residents.
	Location Description	Citywide
Planned Activities	Funding to implement various public improvements to the City including curb cuts, new street lighting and park improvements as well as improvements to various public facilities throughout the City.	
4	Project Name	CDBG Housing Programs (2021)
	Target Area	The City of Harrisburg
	Goals Supported	Increase and Preserve Affordable Housing
	Needs Addressed	Affordable Housing - Homeowner Rehabilitation
	Funding	CDBG: \$359,066

	Description	CDBG housing programs will provide for grant funding for repairs to owner-occupied housing units of extremely low- and low-income residents. Funding includes CDBG allocation of \$344,066 and program income of \$15,000 for a total of \$359,066.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	Homeowner Housing Rehabilitated: 10 LMI Household Housing Unit
	Location Description	Citywide
	Planned Activities	Planned activities will be to provide funding for grants or loans to 10 extremely low- and low-income homeowners for repairs to bring single-family, owner-occupied residences into compliance with City Building Codes and HUD's Lead Safe Housing Rule throughout the City.
5	Project Name	CDBG Demolition (2021)
	Target Area	The City of Harrisburg
	Goals Supported	Blight and Demolition
	Needs Addressed	Demolition and Blight Removal
	Funding	CDBG: \$218,000
	Description	Funding for the emergency demolition of imminently dangerous buildings and blight removal in the City.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	The City will demolish 5 buildings, which will benefit residents in the surrounding community.
	Location Description	Activities will be carried out throughout the City, depending on where the greatest need is located.
	Planned Activities	Provide funding to the Department of Public Works for the demolition of five buildings throughout the City. Demolition and blight removal.
6	Project Name	CDBG Public Services (2021)
	Target Area	The City of Harrisburg

	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$301,538
	Description	CDBG Public Services activities will include services to extremely low- to moderate-income households throughout the City with an emphasis on seniors, children and youth and special needs individuals.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 2,500 extremely low to moderate income residents of the City will benefit from these services.
	Location Description	Citywide
	Planned Activities	Planned activities will include funding to provide public services to extremely low- to moderate-income households throughout the City with an emphasis on seniors, children and youth and special needs individuals. Services and service providers will be identified through an RFP process.
7	Project Name	HOME Administration
	Target Area	The City of Harrisburg
	Goals Supported	Increase and Preserve Affordable Housing Administration
	Needs Addressed	Affordable Rental Housing Development Affordable Home Ownership Housing Development Affordable Housing - Homeowner Rehabilitation Affordable Housing - Down Payment Assistance
	Funding	HOME: \$48,394
	Description	Admin of the PY2021 HOME program.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	Citywide

	Planned Activities	Admin of the PY2021 HOME program.
8	Project Name	HOME CHDO Set-Aside 15% (2021)
	Target Area	The City of Harrisburg
	Goals Supported	Increase and Preserve Affordable Housing Administration
	Needs Addressed	Affordable Rental Housing Development Affordable Home Ownership Housing Development Affordable Housing - Homeowner Rehabilitation
	Funding	HOME: \$72,741
	Description	
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	Rental units constructed: 2 Household Housing Unit
	Location Description	Citywide
	Planned Activities	Planned activities will include rental housing development through CHDO activities.
9	Project Name	HOME Non-CHDO Housing Development (2021)
	Target Area	The City of Harrisburg
	Goals Supported	Increase and Preserve Affordable Housing
	Needs Addressed	Affordable Rental Housing Development Affordable Home Ownership Housing Development Affordable Housing - Down Payment Assistance
	Funding	HOME: \$362,804
	Description	New construction housing units for homeownership or rental affordable housing for 3 low- to moderate-income residents in the City.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 3 low- to moderate-income households in the City with construction of housing units for affordable homeownership or rental housing. Homeowner Housing Rehabilitated: 5 Household Housing Unit

	Location Description	Citywide
	Planned Activities	Rental housing development assistance or affordable homeowner housing added.
10	Project Name	ESG21-Harrisburg
	Target Area	The City of Harrisburg
	Goals Supported	Reduce Homelessness
	Needs Addressed	Homelessness and Housing Services
	Funding	ESG: \$167,150
	Description	The ESG 2021 Allocation will be for homeless prevention, rapid re-housing, street outreach, emergency shelter and HMIS support. These activities will be managed by Capital Area Coalition on Homelessness (CACH).
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 400 extremely low- to very low-income households with homeless prevention and homeless overnight shelter operations. An estimated 15 households with homeless prevention through rapid rehousing.
	Location Description	Citywide
	Planned Activities	ESG planned activities include: Admin for ESG program: \$12,536 HMIS support: \$24,000 Services will be provided by CACH, and offered at CACH offices: Homeless Prevention: \$16,882 Rapid Rehousing: \$13,442 Street Outreach activities: \$10,000 Emergency Shelter Operations (CACH shelter facilities): \$90,290

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

All, except one of the City’s Census Tracts, qualify as LMI areas. The City, as a whole, is an LMI area with 70.8% of the residents classified as low-to moderate-income households. As a result, 100% of federal entitlement funds will be used throughout the City since funding will benefit low and moderate income persons.

There are, however, seven census tracts that meet the HUD criteria for areas of racial and ethnic concentration. These census tracts include:

- Census Tract 206 – Midtown
- Census Tract 207 – Up-town
- Census Tract 211 – Industrial / Allison Hill
- Census Tract 212 – Allison Hill
- Census Tract 213 – South Allison Hill
- Census Tract 214 – Shipoke/Hall Manor
- Census Tract 216 – South Allison Hill

These geographic areas represent a disproportionate need.

Geographic Distribution

Target Area	Percentage of Funds
The City of Harrisburg	100

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City is implementing all of our HUD-funded programs throughout the City based on the needs identified through the planning process, the grant requests of our sub recipients and where residents with the greatest needs live. Currently, the City does not have a program to target resources to specific neighborhoods or target areas.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City affordable housing goals are more clearly outlined in the Projects section AP35 of this Plan.

One Year Goals for the Number of Households to be Supported	
Homeless	15
Non-Homeless	20
Special-Needs	0
Total	35

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	15
The Production of New Units	5
Rehab of Existing Units	15
Acquisition of Existing Units	0
Total	35

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

HOME:

Rental Housing Constructed: 2 Household Housing Units

Homeowner Housing Added: 3 Household Housing Unit

HOME & CDBG:

Homeowner Housing Rehabilitated: 15 Household Housing Units

ESG:

Rapid Rehousing: 15 Household Housing Units

AP-60 Public Housing – 91.220(h)

Introduction

The Harrisburg Housing Authority (HHA) was established in 1938, and empowered with the responsibility and authority to maintain the Public Housing Program for the City. HHA's mission is to serve the needs of low-income, very low-income and extremely low-income households in the City. The organization strives to 1) maintain the availability of decent, safe and affordable housing in its communities; 2) ensure equal opportunity in housing; 3) promote self-sufficiency and asset development of families and individuals; and 4) improve community quality of life and economic viability.

HHA owns and manages 1,738 public housing units in eight separate communities: three high-rise towers for the elderly and five family communities. Additionally, 80 scattered-site public housing family units are located throughout the City. The HHA also manages 1,200 Housing Choice Vouchers throughout the area.

Actions planned during the next year to address the needs to public housing

HHA is continuing to work to increase housing choices for current and future residents through new construction, substantial rehabilitation, and modernization designed to revitalize HHA public housing developments, replace distressed housing lost to demolition and lack of capital funds, and improve Harrisburg's neighborhoods. HHA's Program 2021 Five-Year Action Plan plans on creating or preserving numerous housing units during this period. Below is a summary description of some of HHA's ongoing activities:

William Howard Day Homes: This community consists of 17 buildings with 218 public housing units. HHA has completed rehab of 10 of these buildings and is currently working to identify funding sources to rehab the remaining 7 buildings. HHA has also received approval from HUD to demolish a condemned structure, and plans to build fully accessible units on the site, adding them to the current scattered site.

Scattered Sites: HHA is identifying partners with a goal of adding more affordable housing to the Scattered Site program and a possible Rental Assistance Demonstration (RAD) conversion and/or LIHTC in order to provide funding for much needed improvements to the current properties.

John A. F. Hall Manor and George A. Hoverter Homes: HHA has submitted an application for a planning grant under the Choice Neighborhood Program. HHA plans to reconfigure the entire neighborhood into a vibrant community that features amenities currently absent. The current configuration has resulted in an isolation and disinvestment in the neighborhood. Other funding options such as LIHTCs are being researched.

HHA continues its long-standing partnership with the Community Checkup Center. This Center is located in several off-line public housing units and offers free or no-cost medical services to the residents and surrounding neighborhoods. HHA is in the planning and development of constructing a stand-alone

building to house the Center to ensure continued services and perpetual growth of this program.

Lick Tower: With the completion of the rehabilitation of Jackson Tower, planning has begun for the redevelopment of Lick Tower. Specific plans and uses for this site will be determined following a process of obtaining resident, staff and community input. The funding for this project will be determined during this process based upon funding availability including available HUD programs and/or LIHTC. HHA plans to develop a team of forced account staff for future Lick Tower development and other properties in the HHA inventory.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Each HHA public housing community has a Resident Association. Each Resident Association has a President assigned to represent that community and the Presidents form to create the Resident Council. There are currently three Resident Councils formed and the Presidents of the Councils attend regular meetings and take part in the planning processes for both the Five-Year and the Annual Public Housing Authority Plans that are submitted to HUD. The Resident Relations Department at HHA is partnering with the City-wide Resident Council to institute proactive activities through the councils and management committees.

Three residential initiatives are operated by HHA for its residents:

- HHA provides staff support to the resident organizations;
- HHA coordinates services for elderly and physically/mentally disabled tenants with medical and non-medical issues by having nurses on staff; and
- HHA develops programs to promote self-sufficiency through resident opportunity supportive service grants, a food program for residents, and day care services through a cooperative agreement with a third party.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

HHA is “Standard Performer” and not designated as a troubled housing authority and, as a result this section is not applicable.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City supports and benefits from efforts to reduce homelessness and to provide services to the homeless population through Capital Area Coalition on Homelessness (CACH). Since 2000, CACH has been the planning body for both the County and the City in order to qualify for HUD CoC funds. In November 2007, the County and the City formally selected CACH as the lead entity for the implementation of "HOME RUN: The Capital Area's 10 Year Plan to End Homelessness." CACH's Blueprint Implementation Team is charged with this and other tasks. In accordance with these charges, CACH provides a system-wide planning process, coordinates services, improves the efficiency and effectiveness of services, maximizes cost-effectiveness, submits the application for HUD Continuum of Care funding, manages the Homeless Management Information System (HMIS), and other duties as more clearly detailed in "HOME RUN."

CACH submits an annual report to local public officials and the community reporting on their ten-year plan to end homelessness, called the Consolidated Plan. This annual report is a measurement of the collective success of all the organizations involved in this initiative. CACH has standing committees in the following areas of concern:

- Housing. The Housing committee is charged with preserving existing resources and ensuring the development of new, safe, decent, affordable housing opportunities for all homeless individuals and families.
- The Homeless Prevention Committee is developing short and long term strategies to significantly prevent the occurrence of homelessness in our community.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Across the Continuum of Care, there are outreach efforts that include the YWCA, Bethesda Mission, Downtown Daily Bread, Dauphin County Office of Mental Health/Intellectual Disabilities, Susquehanna Harbor Safe Haven, Isaiah 61 Ministries, and other charitable programs in efforts to engage homeless individuals.

Valley Youth House outreaches to homeless youth and Christian Churches United has an outreach worker targeting outreach to chronically homeless people. These agencies conduct regular outreach to homeless people living mostly in the City. Valley Youth House has success in identifying homeless youth in northern Dauphin County. The agencies are partners of CACH. CACH plans to coordinate with the outreach efforts of the Case Management Unit, the PATH providers and Dauphin County's Crisis Intervention. In addition, CACH is working with the Pine Street Presbyterian Church to support and develop its Drop-In Center, which

assesses and assists unsheltered persons with their needs. Another goal in CACH's Home Run was convene an Outreach Task Force to develop a coordinated outreach plan for reaching vulnerable populations. This task was started in 2018.

Finally, CACH through Downtown Daily Bread runs a Drop-in-Center for homeless clients that assess client needs and identify required services to assist in securing permanent housing. A Downtown Daily Bread case worker is available to perform case management services and move targeted populations towards permanent housing, including referral to public housing. CACH organized for seven years a Project Homeless Connect which was a one-stop-shop event which assembled over 70 organizations, agencies, churches, and charities under one roof to match homeless men, women and children to crucial services and housing assistance. CACH transferred to Downtown Daily Bread the services provided during Project Homeless Connect including providing picture identification, social security cards, medical services and screening and many more services.

Addressing the emergency shelter and transitional housing needs of homeless persons

There are several organizations and agencies serving the City that provide both emergency shelter and transitional housing. The HELP Office operated by Christian Churches United (CCU) is the central intake organization for access to emergency shelter services. Emergency services include food referrals, emergency shelter, rent assistance, home heating fuel, PPL assistance, travel and prescription assistance, furniture referrals and clothing referrals. These services are provided in collaboration with many resources, including churches, foundations, government and private dollars.

Emergency shelters are a vital, first-line resource for addressing homelessness by providing short-term stays to aid individuals and families in becoming stable, developing housing plans and support systems necessary to overcome homelessness. According to the most recent 2020 HUD Housing Inventory County (HIC) reports there are 6 emergency shelter service providers in the CoC area with 7 different facilities offering a variety of units for adults only or for families. There are a total of 79 family beds and 102 adult only beds for a total of 181 year-round emergency shelter beds. There are an additional 81 seasonal beds during the winter months and 2 additional overflow beds for domestic violence needs.

HUD HIC also reports there are 5 transitional housing service providers in the CoC area with 9 different facilities offering a variety of units for adults only or for families. There are a total of 87 family beds and 54 adult only beds for a total of 141 transitional housing beds.

ESG entitlement funding is expected to provide rental assistance/rapid rehousing to 15 households in PY 2021. ESG entitlement funds will also assist 400 people in overnight housing/emergency shelter through 41 shelter beds during the PY 2021.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to

permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City provides ESG funding to CACH to implement several policies to assist homeless person's transition to permanent housing and independent living. A portion of ESG funds is used by CACH so that service providers can use the HIMS system to share appropriate information and to screen for required services to assist individuals and families in obtaining permanent housing as quickly as possible while strengthening case management. CACH is constantly making efforts to strengthen partnerships with public housing authorities in order to eliminate barriers and to increase access to subsidized housing for homeless individuals and families such as Shelter Plus Care. The Housing committee was successful in working with the Housing Authority of Dauphin County to prioritize placement of homeless people by using its selection preferences for homeless persons in their screening process. The HHA is involved with CACH's efforts. CACH is expanding involvement of Veterans Administration representatives in local planning for improved use of HUD VASH services. Finally, CACH's Homeless Prevention committee is working with Dauphin County to review discharge planning agreements with the county prison to ensure appropriate permanent housing for individuals who are at risk of homelessness.

The Coordinated Entry Tool targets chronically homeless individuals and families, families with children, unaccompanied youth and unsheltered homeless people with disabilities. Homeless veterans and their families are targeted through the Veterans By-Name list. These tools ensure assistance and the transition to permanent house for these priority groups. The Home Run prioritizes the development and implementation of a Housing First Model in the CoC. Individuals and families in these target homeless groupings are placed in order of length of homelessness and vulnerability into a coordinated entry housing waitlist so that they receive priority consideration for openings. The CoC is reviewing of tool to determine its effectiveness. Case management and supportive housing using a housing first model accompanies the housing options that are offered to vulnerable group participants so that they successfully transition to and maintain permanent housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

There are several social service agencies in the City and the County that provide benefits to very low- and low-income individuals and families in order to prevent homelessness. These organizations also serve the needs of those who have already become homeless. The City also provides an extensive network and

referrals to other government agencies and/or social services when needed.

These organizations provide many services to homeless or at-risk residents, including but not limited to: counseling, case management, life skills training, financial literacy classes, and victim advocacy. These services help residents develop skills and knowledge to transition into permanent supportive housing or independent living and to gain steady employment. The ultimate goal of providing supportive services is self-sufficiency.

CACH has a Homeless Prevention committee, which works on the expansion of the Representative Payee options in the community. The Representative Payee is tasked with keeping vulnerable people in their homes by ensuring their rents are paid. Additional goals for this committee as identified in the Home Run are to ensure seamless communication and coordination of outreach with the Case Management Unit and its SOAR program, and the Assertive Community Treatment program. Other plans include documenting, disseminating and promoting the use of best practices in expanding access to employment and employee support systems for people experiencing homelessness. CACH will continue to promote discharge planning agreements with the County jail, behavioral health facilities and hospitals. Currently, CACH has a partnership through Valley Youth House with Dauphin County Children and Youth, which provide services for adolescents whom are leaving the foster care system.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

In 2016, the City completed an Analysis of Impediments to Fair Housing Choice (AI) to remain in compliance with federal grant requirements associated with the CDBG, HOME and ESG programs. In 2017, the City worked on the Affirmatively Furthering Fair Housing (AFFH) Report to also remain in compliance, however this report was suspended by HUD in January 2018 prior to submission.

The City's AI Report documented that all appropriate measures have been taken with respect to housing programs and other relevant community housing programs to not restrict housing choices to any person based on race, color, religion, sex, disability, familial status, or national origin. Barriers to affordable housing consisted of the following:

One of the barriers to affordable housing in the City includes predatory mortgage lending, which provides low-income households with readily available credit at terms and costs that create a financial burden. The lack of education and information about lending practices, the use of credit, and other financial literacy skills has disadvantaged low-income households and many first-time buyers. Although opportunities exist in the community for learning about credit and purchasing a home, many households do not avail themselves of such services until they find themselves in foreclosure or unable to make their payments.

Property insurance has become increasingly difficult for low-income property owners to obtain. The industry's approach to rating fire hazards now includes factors outside the property, including the presence of a vacant house next door, neighborhood conditions, and the credit history of the householder. Fair Plan insurance, a state alternative to private fire insurance, is very expensive and provides minimal coverage. Federal policy imposes flood insurance requirements on people who own or are buying land located in floodplain. Historically, low-income households are likely to live in floodplains where affordable housing can be found. A sharp increase in flood insurance rates will be devastating to low-income residents.

Another barrier to affordable housing in the City is the condition of the housing stock. Given the age of the housing stock, many units require significant upgrades and improvements. An inherent disincentive to purchasing dilapidated housing in the City is the sales price plus the costs to renovate the vacant structure is considerably lower than the assessed value. Real estate developers and investors related difficulty in convincing the Dauphin County Board of Assessments and Appeals of lowering the assessed value to be commensurate with the sale price so as to reduce the tax burden on persons who would subsequently purchase the home. They also stated that in many parts of the City, the value of homes was so low relative to the cost of renovation or new construction that it made it very difficult to support a capital investment without a government subsidy. Subsidies are needed to renovate vacant housing units but the City does not have a program to assist developers interested in renovating vacant housing units.

Many of low-income households need assistance to acquire housing units; however, the City does not

have programs in place to assist them.

Property taxes, particularly for school district support, are another factor that escalates the cost of housing. Renters are burdened with these costs as well as homeowners, since property owners must increase rental rates to cover maintenance and tax expenses.

These factors are contributing impediments that have the effect of restricting housing choices or the availability of housing choices on low-income and minority populations.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City is developing a multi-prong approach to remove or ameliorate barriers to affordable housing. The approach includes reviewing and revising the tax policy affecting land and other property, land use controls, zoning ordinances, building codes, fees and charges, and policies that affect the return on residential investment.

One of the revisions to the tax code includes the 2015 ordinance that provides for a residential and commercial 10-year tax abatement and exemption program for qualifying improvements and new construction. This ordinance provides tax abatements for residential and commercial properties in a deteriorated neighborhoods. Tax abatement and exemption schedules are also available for qualifying improvements to new construction of residential and commercial properties throughout Harrisburg.

The City has also put incentives in place for job creation, minority business participation and paying prevailing wages.

Old houses with continuous need for maintenance contributes to the high cost of housing. The City's Code Enforcement system seeks to balance affordable housing with public safety through the implementation of programs such as: the requirement of inspection when a property is transferred or sold, a rental program requiring inspections of rental housing every three years, and an exterior assessment of properties along Capital Corridors. These initiatives are designed to improve and protect health, safety, and quality of life in the city.

During the 2021 program year, the City will continue programs that increase and rehabilitate existing housing stock quality and value. Funds will be provided for infrastructure improvements and to improve quality of life for local residents. The City and Redevelopment Authority will seek to obtain blighted properties for rehabilitation into affordable housing for low-income residents.

AP-85 Other Actions – 91.220(k)

Introduction:

This section discusses the City's efforts in addressing underserved needs, expanding and preserving affordable housing, reducing lead-based paint hazards, and developing institutional structure for delivering housing and community development activities.

Actions planned to address obstacles to meeting underserved needs

As documented in the Needs Assessment of the Consolidated Plan, the City faces many significant challenges to meeting the needs of the underserved. In light of these severe challenges, the City is seeking to maximize its use of CDBG and HOME funds toward:

- Funding the renovation of the existing housing stock for low- to moderate-income households;
- Demolishing buildings that present risks to public safety, create blight and deter economic renewal;
- Support social service agencies that provide critical programming and support for low- to moderate income individuals; and,
- Work with the business community, state and local governments, higher education and the non-profit community to advance economic development initiatives and workforce investment.

Actions planned to foster and maintain affordable housing

The City is utilizing most of our HOME funds and a significant amount of CDBG funding to assist existing low- to moderate-income homeowners with maintaining the exiting housing stock. All HOME-assisted projects must remain affordable to and occupied by low and/or moderate-income households.

HOME Investment Per Unit / Minimum Affordability Period

Under \$15,000.00 / 5 years

\$15,000.00 to \$40,000.00 / 10 years

Over \$40,000.00 / 5 years

New Construction or Acquisition of New Rental Housing Units / 20 years

The City continues to monitor its past and current sub-recipients to ensure their compliance with the long-term affordability requirements of the HOME program.

Additionally, the city will do the following to foster and maintain affordable housing:

- Participate in the Dauphin County First-Time Homebuyer's Program, which provides second or

subordinated loans to eligible first-time homebuyers of Dauphin County homes;

- Outreach to City employers and new City hires to encourage purchase of existing housing units;
- Continue to address predatory Lending by partnering with Task Force of South Central Assembly for Effective Governance;
- Attending City and regional homebuyer expos; and,
- Establishing a toll-free phone line used in all advertising.

Actions planned to reduce lead-based paint hazards

Historically, the City has been successful in securing grant funding to address lead-based paint hazards in housing units. Since 2003, the City has secured multiple grants from HUD through the Lead Paint Hazard Control Program and through the Pennsylvania Department of Health to implement lead-based paint abatement programs. In addition to remediation activities in hundreds of housing units, the City has implemented education programs for parents, caretakers and children of the dangers of lead-based paint. The City has also worked closely with a number of community-based organizations who sponsor educational programs, including HHA, YWCA, Capital Area Head Start and Pinnacle Health for outreach, education and testing support. The grant funds have also beneficially impacted the local construction industry. The City plans to apply for another round of grant funding during the 2021 program year.

The City continues to fund multiple homeowner rehab programs that assist existing low- to moderate-income households with home repair programs. Some of these programs also remediate or abate lead-based paint.

In case of identified lead-based paint hazards, the City has qualified professionals in place prepared to perform lead-based paint hazard evaluation, and control intervention work. In case of lead poisoning or elevated blood lead levels in young children, the City will refer families to Hamilton Health Center (HHC). The City has developed a strong partnership with HHC to test children under the age of 6 years for blood lead levels. The City purchased two lead analyzers for HHC's use. HHC is a key partner in addressing lead-based paint hazards with the City.

Actions planned to reduce the number of poverty-level families

The activities in this plan will work directly to reduce homelessness in the City. Public service programs are aimed at improving the quality of life for residents, affordable housing preservation programs will help with the rehab of housing and maintain living conditions that help LMI households avoid homelessness. ESG funds will go towards homeless prevention and rapid rehousing activities.

The City however is limited in its efforts to reduce the number of households living in poverty due to limited resources and capacity of the various agencies to address this vast problem. The City is making some progress through implementing various economic development initiatives that encourage local hiring, create training programs to elevate the skills of the workforces and placement services to connect

low-income individuals with sustainable wage paying jobs.

In order to overcome the known barriers to economic development and reduce the number of people living in poverty, the City through its Comprehensive Plan process will develop an economic development set of incentives or “toolbox”, which is an extension of the SWOT (Strength, Weaknesses, Opportunities and Threats) analysis for the local economy. The process starts with establishing goals (values, principles, and a vision) and then looks at actions (strategies, policies, investments, and initiatives) to implement that vision and doing so in an affordable and cost-effective way.

As part of developing a set of economic development incentives the City will also create strategies and particular actions for economic development that relate to the evaluation of the strengths and weaknesses of the area economy and the organizational capacity of Harrisburg, the region and potential partners.

Actions planned to develop institutional structure

The institutional structure for providing affordable housing and meeting community development needs in the City involves many agencies, including the City governmental, quasi government agencies, non-profit organizations and the private sector.

DBHD works closely with all governmental departments. On a federal and state government level, the City leverages funding sources that promote affordable housing and meet community development needs. At the local level, DBHD coordinates with several City Departments which are linked in a single administrative structure that allows for a more uniform and coordinated approach to redevelopment activities. The City also collaborates with the County and the Tri-County Regional Planning Commission for planning as well as human and homeless services. Furthermore, DBHD staffs are involved with or sit on numerous boards and committees of non-profit organizations which provide a broader context for program activities. Finally, the City also coordinates with various neighborhood groups through the development of neighborhood plans and implementation strategies. The City’s involvement on all levels of services and offering allows for improved program coordination, the ability to offer varied activities and technical expertise.

Public housing in Harrisburg is administered by HHA. HHA is responsible for all aspects of public housing and for administration of the City's Section 8 program. The Mayor appoints HHA’s five-member Board of Commissioners. While its day-to-day operations are independent of those of City government, HHA works closely with the Department and other agencies to meet the City's low-income housing needs.

A major gap remains in the form of scarce resources and limited staff to effectively operate programs. The City does its best to coordinate with all partners to minimize overlap of missions and facilitate more efficient use of resources. Additionally, the City is attempting to work with financial institutions and

lenders to find solutions for providing credit on reasonable terms to Harrisburg's low-income residents.

Having additional CHDOs in the City is another gap. Over the Consolidated Plan period, the City will continue to explore new opportunities to cultivate relationships with CHDO's.

Finally, DBHD is working to enhance our delivery of our services to our residents. We are considering several strategies that will strengthen our service delivery, fiscal oversight, file management, monitoring and reporting. The City has identified new experienced staff and will continue to recruit new staff with the requisite qualifications to implement these improvements. We have also retained the services of a consulting firm that specializes in community development and the rules and regulations of the various HUD programs DBHD oversees.

Actions planned to enhance coordination between public and private housing and social service agencies

The City launched an in-depth and collaborative effort to consult with various City departments, the HHA, community stakeholders, local non-profit service providers and beneficiaries of entitlement programs to inform and develop the priorities and strategies contained within the 5-Year Consolidated Plan that will be carried out in this 2021 Action Plan, which is the 4th year of the plan period.

DBHD consulted with public and assisted housing service providers, including HHA and social service organizations in order to assess community needs, establish priorities, identify goals and build a foundation for future endeavors. HHA plays a large role in providing and managing housing programs covered by this plan. As a result, DBHD consulted with HHA to solicit input on the needs of residents in public housing complexes throughout the City. DBHD also solicited input from various social service organizations with an emphasis on those who serve homeless populations, children and youth and seniors.

Throughout the coordination with diverse groups and organizations, several themes emerged that led to the development of the goals and objectives outlined in the plan. Affordable housing for renters and buyers, recreation and after-school programs for children and adolescents, improved parks and playgrounds, homelessness assistance, job training and employment programs for area residents were identified as current and emerging needs in the City. In addition, the need for continued coordination and collaboration between agencies, local governments, other grantors, other City agencies and the schools was also discussed.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

This section describes the program specific requirements of the CDBG, HOME and ESG program.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	15,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	15,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

**HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City does not use HOME funds in any other manner than those described in Section 92.205. In addition, the City's policies and procedures for administering HUD program funding was approved by HUD in 2018.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Direct Homeowner Assistance – The City uses its HOME funds to assist low to moderate-income households with homeowner rehabilitation. Homeowners are selected on a first come, first served basis. Information on this program is available on the City website and at DBHD offices. Homebuyers provided HOME funds for rehab or down payment and closing cost assistance who transfer ownership of the property during the affordability period are subject to “recapture of net proceeds. The affordability period will be based on the total amount of HOME funds provided. The recapture option can be found at CFR 24 CFR 92.254 (a)(5)(ii)(A)(4), recapture of net proceeds; owner investment returned first.

If the homebuyer **transfers title** of the property during the affordability period, they will be required to pay the City the total direct HOME assistance provided; the homebuyer will not be required to repay more than the net proceeds of the sale. The term “net proceeds” is defined as the sale price less the balance due on the first mortgage and special liens due; the expenses of sale; and the value of the homebuyer's initial investment in the home (down payment and any capital improvements made by the homeowner). If there are no net proceeds, repayment is not required and the HOME Program requirements are considered to be satisfied. In the event the net proceeds are greater than the remaining balance of the total direct HOME assistance provided, the homebuyer will retain the excess net proceeds.

If the homebuyer **ceases to occupy** the home, leases the home or converts the home to non-residential use, the full HOME investment in the activity are subject to repayment.

Developer Assistance – The City also uses its HOME funds to assist non-profit, CHDO and for-profit developers to develop affordable housing for low to moderate income (below 80% AMI) households. The City selects developers through an RFP process with a committee to review and rank the proposals based on established criteria. Notices of availability of funds are advertised on the City website, in newspapers and at DBHD offices. When the City uses HOME funds to assist with the cost of construction of affordable housing units, the City will use the **Resale Restrictions** to ensure that HOME funds are used to preserve affordability. The affordability period will be based on the total

amount of HOME funds used. The homebuyer must sell to another Low-Income homebuyer, with the home being affordable to the new buyer. The new homebuyer may not pay more than 35 percent of gross income for Principal, Interest, Taxes and Insurance. The City may permit the new homebuyer to assume the City loan and affordability restrictions and not require the repayment of the HOME subsidy. The HOME subsidy would be transferred to the new buyer in the form of a deferred repayment down-payment assistance loan.

If the homebuyer decides to sell the house, they will be allowed a fair return plus any cash down payment and the cost of any capital improvements made to the home by the seller. A fair return is defined as the lesser of a 4% annual appreciation on the original purchase price **OR** the original purchase price of the home as adjusted by the annual average CPI as determined by the U.S. Department of Labor, Bureau of Labor Statistics.

The last recorded purchase price will generally be the minimum restricted price at the time of resale. Neither the minimum nor the maximum restricted resale price is guaranteed to the owner.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

When the City decides to use HOME funds to assist a household in the purchase of a unit, the City will use the recapture provision as outlined above. The City will place a deed restrictions and long-term affordability mortgage and loan agreement on all properties where the City has invested HOME funds.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City will not use HOME funds to refinance existing debt secured by multi-family housing that is rehabilitated with HOME funds.

**Emergency Solutions Grant (ESG)
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

The City provides its ESG funding to CACH, which is a CoC and has written standards on the use of ESG funds as required by Hearth Act and the requirements of being a CoC. The City also developed its own ESG Written Standards, which are attached to this document. These standards are also summarized below:

Street Outreach

Essential Services related to reaching out to unsheltered homeless individuals and families, connecting them with emergency shelter, housing, or critical services, and providing them with urgent, non-facility-based care. Eligible costs include engagement, case management, emergency health and mental health services, transportation, and services for special populations. See 24 CFR 576.101.

Emergency Shelter

Renovation, including major rehabilitation or conversion, of a building to serve as an emergency shelter for at least 3 or 10 years. Essential Services, including case management, child care, education services, employment assistance and job training, outpatient health services, legal services, life skills training, mental health services, substance abuse treatment services, transportation, and services for special populations. Shelter Operations, including maintenance, rent, repair, security, fuel, equipment, insurance, utilities, food, furnishings, and supplies necessary for the operation of the emergency shelter.

See 24 CFR 576.102.

Homelessness Prevention

Housing relocation and stabilization services and short-and/or medium-term rental assistance as necessary to prevent the individual or family from moving to an emergency shelter, a place not meant for human habitation, or another place described in the homeless definition.

See 24 CFR 576.103.

Rapid Re-Housing

Housing relocation and stabilization services and/or short-and/or medium-term rental assistance as necessary to help individuals or families living in shelters or in places not meant for human habitation

move as quickly as possible into permanent housing and achieve stability in that housing. See 24 CFR 576.104

Data Collection (HMIS)

ESG funds may be used to pay for the costs of participating in and contributing to the HMIS designated by the Continuum of Care for the area. More information about using an HMIS is available on the HMIS page.

See 24 CFR 576.107

Administration

Up to 7.5 percent of a recipient's allocation can be used for Administrative activities. These include general management, oversight, and coordination; reporting on the program; the costs of providing training on ESG requirements and attending HUD-sponsored ESG trainings; the costs of preparing and amending the Consolidated Plan, Annual Action Plan, and CAPER.

- 2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.**

CACH services as the CoC in the region and has developed a Coordination System and Assessment Plan for the benefit of families and individuals experiencing homelessness in the City and the County. The Coordinated Assessment is based on Written Standards for eligibility, prioritization and outcomes.

- 3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).**

The City issued a request for sub-recipients to apply for ESG funding. The only entity that applied for funding was CACH. CACH included in their submittal information on sub-contracts that it has in place with Christian Churches United to coordinate single point of intake for ES vouchered referral, case management, and with Shalom House and the YWCA to provide essential services of case management and shelter operations. The City decided to provide all ESG funding to CACH to administer the ESG program. City funds HMIS provided by CACH.

- 4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.**

576.405(a), through its participation and use of ESG funding of CACH programming. CACH is a

nonprofit 501(c)3 organization that consists of over 70 organizations, agencies, churches and other non-profits, that mobilizes its resources to help individuals and households who are homeless, or are dangerously close to becoming homeless. CACH is a HUD Continuum of Care grant recipient.

5. Describe performance standards for evaluating ESG.

The following summarizes ESG performance standards adopted by CACH and accepted by the City. CACH's 10-year goals include the following actions to reduce homelessness:

- To strengthen the Capital Area Coalition on Homelessness in providing leadership and an organizational structure for the community to implement a coordinated plan utilizing the Housing First Model to end homelessness.
- Continuum wide coordinated outreach, entry, assessment and referral system
- Increase and preserve existing affordable housing
- Increase access to and availability of supportive services
- To increase the community's awareness of homelessness upon individuals and families and to generate their support and participation in the unified efforts of the coalition to
- Prevent and end homelessness in our community
- To develop short and long term strategies to significantly prevent the occurrence of homelessness in our community

The following summarizes ESG performance standards adopted by CACH and accepted by the City. CACH's one year goals include the following actions to reduce homelessness:

- Facilitate a standing committee on Housing;
- Serve as the local lead agency for PHFA-funded developments;
- Develop a resource plan and instructional materials to engage local funding sources;
- Increase HMIS usage;
- Track unaccompanied children/youth;
- Administer client satisfaction survey;
- Conduct Project Homeless Connect;
- Update its website on services and for greater connectivity;
- Facilitate a standing Prevention Committee;
- Implement a Coordinated Assessment and Homeless resource priority standards; and,
- Review institutional discharge plans to permanent housing.

CACH's one year goals include the following actions to reduce homelessness:

- Continue the work of the Housing committee;
- Serve as the local lead agency for PHFA-funded developments;
- Develop a resource plan and instructional materials to engage local funding sources;

- Increase HMIS usage;
- Track unaccompanied children/youth; and,
- Update its website on services and for greater connectivity.

Discussion

The City does not plan to use subrecipients to undertake housing development activities. We will identify developer partners through an RFP process. In the event that the City uses a subrecipient, the City certifies that the Resale / Recapture provisions as outlined in the Annual Action Plan will be used by any subrecipient of HOME funds.

In the City's homeowner rehab program, the City uses the HOME affordable homeownership limits for Dauphin County as provided by HUD.

The City uses its HOME funds to assist low to moderate-income (below 80% AMI) households with homeowner rehabilitation. Homeowners are selected on a first come, first served basis. Information on this program is available on the City website and at the offices of the Department.

The City also uses its HOME funds to assist non-profit, CHDO and for-profit developers to develop affordable housing for low to moderate income (below 80% AMI) households. The City selects eligible developers through an RFP process with a committee to review and rank the proposals based on established criteria. Notices of availability of funds are advertised on the City website, in newspapers and at the Department offices.